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MEMORANDUM FOR: Deputy Director of Administration

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Director, National Intelligence Emergency Planning Staff

SUBJECT: Emergency Planning

1. I am pleased to have had the opportunity to brief you on our national intelligence emergency planning effort. I believe that our efforts to develop an intelligence program to support the new Presidential emergency basing system is vital to US national security and that it must be done now -- not later.

2. I would like to pursue your point regarding the importance of a concurrent civil defense program. The following judgments by the Intelligence Community concerning Soviet civil defense and national leadership protection programs may be of interest:

° The Soviet program can protect not only top national leaders but also party and government officials from national and republic levels down to urban levels, managers of key economic installations, and members of civil defense staffs -- about 110,000 people in all.

° Facilities to protect the top national military and civilian leaders in wartime are provided independently of the civil defense program. Throughout the Soviet Union there are facilities for protecting the leaders with as little as a few hours warning. It is estimated that a large percentage of the Soviet leadership at all levels would probably survive even the heaviest US attack.

° Almost two-thirds of the civil defense blast shelters are for the industrial work force. Over half of the key economic facilities analyzed have shelters -- most built since 1968.

° The Intelligence Community believes that civil defense and national leadership protection programs amounted to less than one percent of the total Soviet defense expenditure in 1979. Nevertheless, it is estimated that it would have cost the United States about \$2.3 billion to duplicate this effort here at

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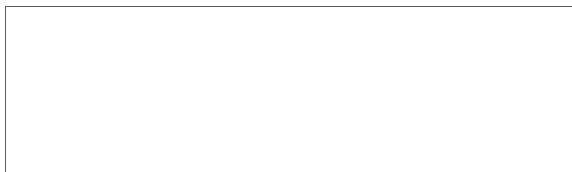
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SUBJECT: Emergency Planning

home. The Federal Emergency Management Agency (FEMA) in comparison is spending only about \$120 million on civil defense this year, a meager sum when compared to that of the Soviets.

° The Soviet leaders view civil defense as contributing to their strength in the US-USSR strategic balance. They expect Soviet civil defenses to enhance the ability of the nation to survive and recover from a nuclear exchange.

3. I believe as you do that a viable civil defense program is needed along with this new effort to enhance the survivability of the President. I intend to stress this issue with officials at the White House, FEMA, and DoD as we proceed with the development of our Continuity of Government (COG) Program.



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